March 25, 2003, for morning hour debates.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

DISPENSING WITH CALENDAR WEDNESDAY BUSINESS ON WEDNESDAY NEXT

Mr. DELAY. Mr. Speaker, I ask unanimous consent that the business in order under the Calendar Wednesday rule be dispensed with on Wednesday next.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

CONFISCATING AND VESTING CERTAIN IRAQI PROPERTY—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 108–51)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

To the Congress of the United States:

Pursuant to section 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(b) (IEEPA), and section 301 of the National Emergencies Act, 50 U.S.C. 1631, I hereby report that I have taken additional steps with respect to the national emergency declared in Executive Order 12722 of August 2, 1990, by exercising my statutory authority to confiscate and vest certain property of the Government of Iraq and its agencies, instrumentalities, or controlled entities.

Consistent with section 203(a)(1)(C) of IEEPA, 50 U.S.C. 1702(a)(1)(C), as added by section 106 of the USA PATRIOT ACT, Public Law 107-56, I have ordered that certain blocked funds held in the United States in accounts in the name of the Government of Iraq, the Central Bank of Iraq, Rafidain Bank, Rasheed Bank, or the State Organization for Marketing Oil are hereby confiscated and vested in the Department of the Treasury. I have made exceptions for any such funds that are subject to the Vienna Convention on Diplomatic Relations or the Vienna Convention on Consular Relations, or that enjoy equivalent privileges and immunities under the laws of the United States, and are or have been used for diplomatic or consular purposes. In addition, such amounts that, as of the date of the order, are subject to post-judgment writs of execution or attachment in aid of execution of judgments pursuant to section 201 of the Terrorism Risk Insurance Act of 2002 (Public Law 107-297) are not being vested, provided that, upon satisfaction of the judgments on which such writs are based,

any remainder of such excepted amounts shall, without further action, be confiscated and vested.

I have delegated to the Secretary of the Treasury authority to undertake all other action of the President and all functions of the President set forth in section 203(a)(1)(C) of IEEPA with respect to any and all property of the Government of Iraq, including its agencies, instrumentalities, or controlled entities, and to take additional steps, including the promulgation of rules and regulations as may be necessary to carry out the purposes of this order.

I am enclosing a copy of the Executive Order I have issued, which is effective immediately.

I have exercised these authorities in furtherance of Executive Orders 12722 and 12724 with respect to the unusual and extraordinary threat to our national security and foreign policy posed by the policies and actions of the Government of Iraq. I intend that such vested property should be used to assist the Iraqi people and to assist in the reconstruction of Iraq, and have determined that such use would be in the interest of and for the benefit of the United States.

The power to vest assets of a foreign government with which the United States is engaged in armed hostilities is one that has been recognized for many decades. This power is being used here because it is clearly in the interests of the United States to have these funds available for use in rebuilding Iraq and launching that country on the path to speedy economic recovery. In addition, this authority is being invoked in a limited way, designed to minimize harm to third parties and to respect existing court orders as much as possible.

GEROGE W. BUSH. THE WHITE HOUSE, *March 20, 2003.* 

## RECONSTRUCTION

(Mr. MCDERMOTT asked and was given permission to address the House for 1 minute and to revise and extend his remarks and include therein extraneous material.)

Mr. McDERMOTT. Mr. Speaker, as the Bush-Cheney-Rumsfeld war has begun, we must now turn our attention to the reconstruction. As we discuss the budget today, we must keep some facts in mind.

In a country where 60 percent of the people are entirely dependent on the Oil-for-Food Program run by the United Nations, which was ended 2 days ago, we are preparing to spend \$12 billion a month bombing and \$65 million for food, water, sanitation, shelter and health.

We have accepted full responsibility for the people of Iraq as of this day. We did the same for Afghanistan. We promised back in October of 2001, Bush and Blair said the conflict will not end, we will not walk away as the outside world has done before. The fact is we spent \$6.5 billion bombing Afghanistan,

and \$300 million was all we would commit for the first year. Mr. Karzai was in this country the other day begging for aid. He got \$50 million, and we told him \$35 million has to go to build a hospital.

I will include in the RECORD an article by George Monbiot.

A SCAR ON THE CONSCIENCE OF THE WORLD LEFT BEHIND TO STARVE—A HUMANITARIAN DISASTER IS ENGULFING AFRICA AS CASH IS POURED INTO THE WAR WITH IRAQ AND ITS AFTERMATH

#### (By George Monbiot)

There is surely no more obvious symptom of the corruption of western politics than the disproportion between the money available for sustaining life and the money available for terminating it. We could, I think, expect that, if they were asked to vote on the matter, most of the citizens of the rich world would demand that their governments spend as much on humanitarian aid as they spend on developing new means of killing people. But the military-industrial complex is a beast which becomes both fiercer and greedier the more it is fed.

As the United States prepares to spend some \$12 billion a month on bombing the Iragis, it has so far offered only \$65 million to provide them with food, water, sanitation, shelter and treatment for the injuries they are likely to receive. A confidential U.N. contingency plan for Iraq, which was leaked in January, suggests that the war could expose around one million children to "risk of death from malnutrition." It warns that "the collapse of essential services in Iraq could lead to a humanitarian emergency of proportions well beyond the capacity of U.N. agencies and other aid organizations." Around 60 percent of the population is entirely dependent on the oil for food programme, administered by the Iraqi government. This scheme was suspended by the U.N. yesterday, leaving the Iraqis reliant on foreign aid. The money pledged so far is enough to sustain the Iraqies for less than a fortnight.

It is hard to believe, however, that the U.S. Government will leave them to starve once it has captured their country. For the weeks or months during which Iraq dominates the news, the U.S. will be obliged to defend them from the most immediate impacts of the institutional collapse its war will cause. Afterwards, like the people of Afghanistan, the Iraqis will be first forgotten by the media and then deserted by those who promised to support them.

But even before the first troops cross the border, the impending war has caused a global humanitarian crisis. As donor countries set aside their aid budgets to save both themselves and the United States from embarrassment under the camera lights in Baghdad, they have all but ceased to provide money to other nations. The world, as a result, could soon be confronted by a humanitarian funding crisis graver than any since the end of the Second World War.

Every year, in November, the U.N. agencies which deal with disasters launch what they call a "consolidated appeal" for each of the countries suffering a "complex emergency". They expect to receive the money they request by May of the following year. The payments and promises they have extracted so far chart the collapse of international concern for the people of almost every nation except Iran

every nation except Iraq. In Eritrea, for example, the drought is so severe that the water table has fallen by ten metres. Most of the nation's crops have failed and grain prices have doubled. Seventy percent of its 3.3 million people are now classified as vulnerable to famine. The United

Nations has asked the rich countries for \$163 million to help them. It has received \$4 million, or 2.5 percent of the money it re-

quested.

Burundi, where almost one-sixth of the inhabitants have been forced out of their homes by conflict and natural disasters, and which is now officially listed as the third poorest nation on earth, has received 3 percent of its U.N. request. Liberia, where rebels have rendered much of the western part of the country uninhabitable, forcing some 500,000 people out of their homes, has been given 1.2 percent; Sierra Leone, where lassa fever is now rampaging through the refugee camps, has received 1 percent; and Guinea, which has recently taken 82,000 refugees from Cote d'Ivoire, 0.4 percent. Somalia, Sudan and the Democratic Republic of Congo have all received less than 6 percent.

Much of the money for these invisible countries has come from donor nations with relatively small economies, such as Sweden, Norway, Canada and Ireland. "The state of Africa", Tony Blair told his party conference in October 2001, "is a scar on the conscience of the world, but if the world focused on it, we could heal it". Well, let it now be a scar on the conscience of Tony Blair.

As a result of this unprecedented failure by the rich nations to cough up, the people of the forgotten countries will, very soon, begin to starve to death. The U.N. has warned that "a break in supplies" to Eritrea "is now inevitable". The World Food Programs has started feeding fewer people there, but will run out of food within two months. In Burundi it can, it says, continue feeding people "for another four weeks". Beans will run out in Liberia this month; cereals in May. One hundred thousand refugees in Guinea could find themselves without food by August. Yet neither of the two governments which are about to launch a "humanitarian war" appear to be concerned by the impending humanitarian catastrophes in the world's poorest nations.

The aid crisis is now so serious that it is restricting disaster relief even in nations which are considered by the major powers to be geopolitically important. The U.N. agencies have so far received just 2.9 percent of their request for Palestine, and 8.4 percent of the money they need in Afghanistan.

The latter figure is, in light of the repeated promises made by the nations prosecuting the war there, extraordinary. "To the Afghan people we make this commitment," Blair pledged during the same speech in October 2001. "The conflict will not be the end. We will not walk away, as the outside world has done so many times before." Three months later, the U.N. estimated that Afghanistan would need at least \$10 billion for reconstruction over the following five years. The U.S., which had just spent \$4.5 billion on bombing the country, offered \$300 million for the first year and refused to make any commitment for subsequent years. This year, George Bush "forgot" to produce an aid budget for Afghanistan, until he was forced to provide another \$300 million by Congress.

The government, which has an annual budget of just \$460 million-or around half of what the U.S., still spends every month on chasing remnants of Al gaeda through the mountains—is effectively bankrupt. At the beginning of this month the Afghan president, Hamid Karzai, flew to Washington to beg George Bush for more money. He was given \$50 million, \$35 million of which the U.S., insists is spent on the construction of a five-star hotel in Kabul. Karzai, in other words, has discovered what the people of Iraq will soon find out: generosity dries up when you are yesterday's news.

If, somehow, you are still suffering from

the delusion that this war is to be fought for

the sake of the Iraqi people, I would invite you to consider the record of the prosecuting nations. We may believe that George Bush and Tony Blair have the interests of foreigners at heart only when they spend more on feeding them than they spend on killing

## LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. HYDE (at the request of Mr. DELAY) for today until 11 p.m. on account of medical reasons.

### SENATE BILL REFERRED

A bill of the Senate of the following title was taken from the Speaker's table and, under the rule, referred as follows:

S. 153. An act to amend title 18. United States Code, to establish penalties for aggravated identity theft, and for other purposes; to the Committee on the Judiciary.

#### □ 0311

# ADJOURNMENT

Mr. DREIER. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 3 o'clock and 11 minutes a.m.), under its previous order, the House adjourned until Monday, March 24, 2003, at 2 p.m.

# EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

1220. A letter from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting the Department's final rule — Mexican Fruit Fly; Treatments [Docket No. 02-129-2] received March 3, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

1221. A letter from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture transmitting the Department's final rule — Mexican Fruit Fly; Addition of Regulated Area [Docket No. 02-129-3] received March 18, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

1222. A letter from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting the Department's final rule - Licensing and Inspection Requirements for Dealers of Dogs Intended for Hunting, Breeding, or Security Purposes [Docket No. 99-087-3] received March 18, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

1223. A letter from the Aciting Assistant General Counsel for Regulations, Office of Special Education and Rehabilitive Services, Department of Education, transmitting the Department's final rule - Experimental and Innovative Training — received February 21, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

1224. A letter from the Assistant Secretary, Pension and Welfare Benefits Administra-

tion, Department of Labor, transmitting the Department's final rule — Civil Penalties Under ERISA Section 502(c)(7) and Conforming Technical Changes on Civil Penalties Under ERISA Sections 502(c)(2), 502(c)(5) and 502(c)(6)(RIN: 1210-AA91, RIN: 1210-AA93) received January 27, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

1225. A letter from the Assistant Secretary, Pension and Welfare Benefits Administration, Department of Labor, transmitting the Department's final rule — Final Rule Relating to Notice of Blackout Periods to Participants and Beneficiaries (RIN: 1210-AA90) received January 27, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce

1226. A letter from the Director, Corporate Policy and Research Dept., Pension Benefit Guaranty Corporation, transmitting the Corporation's final rule - Benefits Payable in Terminated Single-Employer Plans; Allocation of Assets in Single-Employer Plans; Interest Assumptions for Valuing and Paying Benefits — received March 4, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

1227. A letter from the Administrator, Energy Information Administration, Department of Energy, transmitting the Energy Information Administration's Annual Energy Review 2001, pursuant to 15 U.S.C. 790f(a)(2);

to the Committee on Energy and Commerce. 1228. A letter from the Director, National Center on Minority Health and Health Disparities, NIH, Department of Health and Human Services, transmitting the FY 2001 Annual Report on Health Disparities Research of the National Institutes of Health. pursuant to 42 U.S.C. 299a-1 Public Law 106—525, section 903 (a)(6); to the Committee

on Energy and Commerce. 1229. A letter from the Director, National Center on Minority Health and Health Disparities, NIH, Department of Health and Human Services, transmitting a Strategic Research Plan and Budget to Reduce and Ultimately Eliminate Health Disparities for FY 2002-2006, pursuant to 42 U.S.C. 287c-31 Public Law 106-525, section 105; to the Committee on Energy and Commerce.

1230. A letter from the Director, Regulations Policy and Management Staff, FDA, Department of Health and Human Services, transmitting the Department's final rule -New Animal Drugs; Phenylbutazone; Extralabel Animal Drug Use; Order of Prohi-Phenylbutazone; bition [Docket No. 03N-0024] received March 11, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to

the Committee on Energy and Commerce. 1231. A letter from the Acting Principal Deputy Associate Administrator Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; West Virginia; Permits for Construction, Modification, Relocation and Operation of Stationary Sources of Air Pollutants, Notification Requirements, Administrative Updates, Temporary Permits [WV055-6025a; FRL-7449-4] received February 25, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce. 1232. A letter from the Senior Legal Advi-

sor, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), FM Table of Allotments, FM Broadcast Stations (Blanket, TX) [MB Docket No. 02-351; RM-10601] received March 13, 2003, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

1233. A letter from the Senior Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule - Amendment of Section 73.622(b), Table of Allotments, Digital Television Broadcast Stations